Wireless Telecommunications Facilities Ordinance

Code Amendment No. 2012-004





Planning Commission Study Session September 6, 2012 STAFF PRESENTATION



Background



- Existing Ordinance Adopted in 2002
- Comprehensive update
 - Update to reflect changes in law
 - Intended to balance needs of community by:
 - Providing for increasing demand for wireless networks
 - Mitigating the impacts of future telecom facilities
- Planning Commission Hearing on 7/19/2012
 - Written comments received from 4 parties

Background



- Commission requested:
 - Study session
 - Additional outreach with telecom industry and interested parties
- Stakeholder meeting conducted on 7/25/2012



1. Discretionary Permit Process

- Comment
 - Provide for administrative approval
 - Limit discretionary process
- Response/Recommendation
 - Administrative approval of screened or stealth facilities without public notice
 - Zoning Administrator review for most facilities
 - Planning Commission review for highly visible facilities located near residences



2. Legal Nonconforming Facilities

- Comment
 - Will nonconforming facilities be required to change or be eliminated
- Response/Recommendation
 - Existing, lawfully established facilities may continue
 - New or modified facilities must comply
 - Revise draft ordinance to enhance clarity



3. Definitions

- Comment
 - Confusing
- Response/Recommendation
 - Clarify definitions
 - Base station, public right-of-way, support equipment, wireless tower, and listed antenna support structures



4. Technology requirements

- Comment
 - "...the most efficient, diminutive and least obtrusive technology..."
- Response/Recommendation
 - Revise draft ordinance to remove "least efficient" or "diminutive" and stress "least obtrusive"



5. Location Preferences

- Comment
 - Proposed classification system is confusing
- Response/Recommendation
 - Clarify classification system
 - Eliminate "Collocation" class
 - Provide "Public Right-of-Way" class



6. Prohibited Locations

- Comment
 - Industry wants access to all zones, including residential
- Response/Recommendation
 - Access to multi-family zones improved
 - Access to single- and two-family zone areas provided within the public right-of-way (PROW)
 - No change to draft ordinance recommended



7. Installations in the Public Right-of-Way

- Comment
 - Draft ordinance too limiting on use of PROW
 - Underground vaults for support equipment infeasible
- Response/Recommendation
 - City controls time, place and manner of use of the PROW proposed process is reasonable
 - Underground vaults feasible, Title 13 does provide for flexibility
 - Revise draft ordinance to eliminate conflicting or duplication



8. General Development and Design Standards

- Comment
 - Screening is burdensome and is unfair treatment considering no screening of Edison facilities
- Response/Recommendation
 - Screening of telecom facilities is supported by applicable law and case law
 - No change to draft ordinance recommended



9. Height

- Comment
 - Taller facilities requested & Variance process difficult
- Response/Recommendation
 - Draft ordinance treats telecom facilities similar to other structures
 - Clarify provisions but no change to proposed height standards



10. Setback Standards

- Comment
 - Proposed "fall zone" setback equal to 110% height is excessive and unnecessary
- Response/Recommendation
 - Staff agrees, eliminate proposed additional setback



11. Screening Standards

- Comment
 - Restrictive, duplicative and flexibility needed
- Response/Recommendation
 - Revise draft ordinance to reflect changes in antenna classes (Collocation & PROW)
 - Revise to allow exceptions when requirements are infeasible



12. Permit Review Procedures

- Comment
 - Review procedures burdensome
 - Elimination of application submittal requirements
- Response/Recommendation
 - Provide administrative approval for Class 1 (screened/stealth)
 - Submittal requirements specified by CD Director within application consistent with Zoning Code



13. License Agreements for City-Owned Property

- Comment
 - Streamline entitlement process
 - Fee could violate State law
- Response/Recommendation
 - Concurrent processing should be allowed
 - Established fee is within City's right to regulate time,
 place and manner of use of PROW



14. Modification of existing facilities

- Comment
 - Draft complicated
 - 10% should be threshold for administrative approval
- Response/Recommendation
 - Simplify draft
 - 5% threshold based upon community sensitivity to height & desire to protect views



15. Radio Frequency (RF) Emissions Reporting

- Comment
 - FCC oversight sufficient, ordinance requirement is burdensome
- Response/Recommendation
 - Verification cannot be burdensome
 - No change to requirement

Summary



- Provide administrative approval for Class 1 facilities (screened/stealth)
- Eliminate "co-location" antenna class
- Create "public right-of-way" antenna class
- Reduce/eliminate complicating definitions

Summary



- Limit Planning Commission review to most visually obtrusive proposals
- Eliminate "Fall Zone" setback proposal
- Revise draft to simplify and clarify

Next Steps



- Staff to revise ordinance
- Provide revised draft in advance of meetings or hearings
- Additional stakeholder meeting
- Return to Planning Commission date TBD



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